

**SEPTEMBER 6, 2016
7:00 P.M.**



**AGENDA
REGULAR COUNCIL MEETING
City Council Chambers, 2nd Floor
265 Main Street-Old Town, Maine**

- I. CALL TO ORDER (Please turn off or silent cell phones)**
- II. FLAG SALUTE**
- III. ROLL CALL**
- IV. Approval of the Minutes of the June 23, 2016, July 18, 2016 and July 28, 2016 Special Council Meetings.**
- V. PETITIONS, COMMUNICATIONS AND CITIZENS' REQUESTS**
- VI. REPORTS**
 - A. Council President**
 - B. Standing Committees (Finance, Public, Administrative & Economic Services; Landfill, Legislative, Sewer, Airport & Housing sub-committees)**
 - C. City Councilors**
 - D. City Attorney**
 - E. Special Committees**
 - F. City Manager**
- VII. CONSENT AGENDA**
- VIII. PUBLIC HEARINGS AND SECOND READING OF ORDINANCES**

PUBLIC HEARINGS

1. The City Council will conduct a Public Hearing on a new application for a Lunch Wagon Permit for William Osborne, d/b/a Working for Peanuts, LLC.
- 1a. The City Council will consider approval of a new application for a Lunch Wagon Permit.

Suggested motion: Resolved, the Old Town City Council hereby approves an application for a Lunch Wagon Permit for William Osborne, d/b/a Working for Peanuts, LLC.

(Councilor Roach)

IX. OLD BUSINESS

X. NEW BUSINESS

1. The City Council will consider approval of a renewal application for a Liquor License and Special Amusement Permit for Off the Wagon, 18 Water Street.

Suggested motion: Resolved, the Old Town City Council hereby approves a Malt, Vinous & Spirituous Liquor License and Special Amusement Permit for James G. Dubay et al d/b/a Off the Wagon at 18 Water Street.

(Councilor Klitch)

2. The City Council will consider approving a Resolution to adopt the 2016 Update of the Penobscot County Hazard Mitigation Plan.

Suggested motion: Resolved, the Old Town City Council hereby approves Resolution 2016-3 adopting the 2016 Update of the Penobscot County Hazard Mitigation Plan.

(Councilor Peterson)

3. The City Council will consider extending the due date by 2 weeks for the 2016 Real Estate and Personal Property taxes.

Suggested motion: Resolved, the Old Town City Council hereby extends the due date for the 2016 Real Estate and Personal Property Taxes from September 14, 2016 to October 13, 2016 and shall commence bearing interest on October 14, 2016.

(Councilor McLeod)

4. The City Council will consider approving the purchase of Wayfinding Signs in an amount not to exceed \$30,000. The funds for this can be expended from the Stillwater TIF Account #03050 or the Economic Development Reserve Account #03550.

Suggested motion: Resolved, the Old Town City Council hereby approves the purchase of Wayfinding Signs in an amount not to exceed \$30,000. Funds are to come from Account # _____.

(Councilor Roach)

5. The City Council will consider going into Executive Session for the purpose of discussing possible litigation with the City Attorney.

Suggested motion: Resolved, the Old Town City Council hereby approves going into Executive Session pursuant to Title 1, M.R.S.A., §405(6)(E) for the purpose of discussing possible litigation with the City Attorney.

(Councilor May)

6. The City Council will consider going into Executive Session for the purpose of discussing an economic development issue relating to the Expera Mill.

Suggested motion: Resolved, the Old Town City Council hereby approves going into Executive Session pursuant to MRSA Title 405, Section (6)(C) for the purpose of discussing an economic development issue relating to the Expera Mill.

(Councilor Nuttall)

XI. ADJOURNMENT



SPECIAL COUNCIL MEETING – JUNE 23, 2016

Council convened June 23, 2016 in the Old Town City Council Chambers at 265 Main Street.

Councilors present: President David Mahan, Jan Klitch, Carol May, Linda McLeod, John Nuttall and Eric Roach. Stan Peterson absent.

Administration present: Bill Mayo, Erik Stumpf, Patty Brochu, Doug Hill, Cindy Jennings, Steve O'Malley, John Rouleau, Travis Roy, David Russell and Scott Wilcox.

Others present: Fourteen Citizens in the audience and news media.

Council President Mahan called the meeting to order at 6:30 p.m.

REPORTS

Councilor Klitch noted that she was glad the Carnival Staff was not parking near the Salmon Falls apartments this year.

Manager Mayo reported that Smokey's Greater Shows will be in town through Sunday; the White Water Nationals will be in town July 6th through the 10th; Attorney Jim Katsifikas has almost finalized the Conservation Easement.

CONSENT AGENDA

Councilor McLeod, seconded by Councilor May, Resolved, the Old Town City Council hereby approves the Suggested motions under New Business items 2, 3 & 4 as presented and as follows:

Item #2: Resolved, the Old Town City Council hereby accepts the resignation from Lloyd Hall and approves the removal of Russell Sossong as members of the Old Town Development, LLC.

Item #3: Resolved, the Old Town City Council hereby approves the sale of .05 acre located on Map 31, Lot 37 to the Estate of Carl D. Cote in the amount of \$3,500.00 as recommended by the Finance Committee. The Council further authorizes the City Manager to execute all necessary documents to complete the sale.

Item #4: Resolved, the Old Town City Council hereby approves the Apron expansion at the Airport in the amount of \$700,000 as recommended by the Finance Committee. Funds are to come from Account #03560 Airport Hangar Reserve and FAA entitlements.

Consent Agenda items approved all in favor, 6-0.

SECOND READINGS

The Old Town City Council conducted a Second Reading (postponed from June 20, 2016) for final approval on the proposed FY 2016-2017 Municipal, County and School Budget. The proposed budget calls for City expenditures of \$9,465,100, Penobscot County Taxes of \$624,980 and RSU #34 expenditures of \$5,685,052 for a total City, County and RSU #34 Budget of \$15,775,132 with total City revenue of \$5,146,340 and anticipated transfers from reserve accounts and Fund Balance of \$959,981 for a net property tax requirement of \$ 9,688,811.

President Mahan stated to the Council that he was looking for a 3% increase but he could also settle for 3.5%. Councilor McLeod asked what the mil rate would be and Finance Director Greenacre responded approximately \$21.60. Councilor McLeod also noted that the Schools budget increased by 1.7%.

There being no further discussion, President Mahan closed the hearing at 6:39 p.m.

The Old Town City Council considered final approval on the proposed FY 2016-2017 Municipal, County & School Budget.

Councilor Nuttall, seconded by Councilor Klitch, Resolved, the Old Town City Council hereby approves the proposed FY 2016-2017 Municipal, County & School Budget. The proposed budget calls for City expenditures of \$9,465,100, Penobscot County Taxes of \$624,980 and RSU #34 expenditures of \$5,685,052 for a total City, County & School Budget of \$15,775,132 with total City revenue of \$5,146,340 and anticipated transfers from reserve accounts and Fund Balance of \$959,981 for a net property tax requirement of \$9,668,811.

Councilor Klitch, seconded by Councilor McLeod, Resolved, the Old Town City Council hereby amends the proposed FY 2016-2017 Municipal, County and School Budget. The proposed budget calls for City expenditures of \$8,428,636, Penobscot County Taxes of \$624,980 and RSU #34 expenditures of \$5,685,052 for a total City, County and RSU #34 Budget of \$15,738,668 with total City revenue of \$5,261,340 and anticipated transfers from reserve accounts and Fund Balance of \$1,004,979 for a net property tax requirement of \$9,472,349.

Roll Call Vote:

<i>Councilor McLeod</i>	<i>Yes</i>
<i>Councilor Nuttall</i>	<i>Yes</i>
<i>Councilor Peterson</i>	<i>Absent</i>
<i>Councilor Roach</i>	<i>Yes</i>
<i>Councilor Klitch</i>	<i>Yes</i>
<i>Councilor May</i>	<i>Yes</i>
<i>Councilor Mahan</i>	<i>Yes</i>

Amended motion approved, 6-0.

The City Council voted on the original motion as amended.

Roll Call Vote:

<i>Councilor May</i>	<i>Yes</i>
<i>Councilor McLeod</i>	<i>Yes</i>
<i>Councilor Nuttall</i>	<i>Yes</i>
<i>Councilor Peterson</i>	<i>Absent</i>
<i>Councilor Roach</i>	<i>Yes</i>
<i>Councilor Klitch</i>	<i>Yes</i>
<i>Councilor Mahan</i>	<i>Yes</i>

Approved all in favor, 6-0.

NEW BUSINESS

The City Council considered entering into an Agreement for Solid Waste.

Councilor Roach, seconded by Councilor McLeod, Resolved, the Old Town City Council hereby approves entering into an Agreement with PERC for Solid Waste Services and authorizes the City Manager to execute said agreement.

Manager Mayo stated that by going with PERC, they will need to decide if they want a 10 year or 15 year contract. Councilor McLeod recommended a 15 year Contract.

Approved all in favor, 6-0.

The City Council considered going into Executive Session for the purpose of discussing an economic development issue relating to the Expera Mill.

Councilor May, seconded by Councilor Roach, Resolved, the Old Town City Council hereby approves going into Executive Session at 6:46 p.m. pursuant to MRSA Title 405, Section (6)(C) for the purpose of discussing an economic development issue relating to the Expera Mill. **Approved all in favor, 6-0.**

Councilor McLeod, seconded by Councilor Nuttall, moved to come out of Executive Session at 7:12 p.m. **Approved all in favor, 6-0.**

Councilor Klitch, seconded by Councilor May, moved to adjourn at 7:12 p.m. **Approved all in favor, 6-0.**

Adjourned,

Patricia A. Brochu, CMC
City Clerk-Old Town, ME



SPECIAL COUNCIL MEETING – JULY 18, 2016

Council convened July 18, 2016 in the Old Town City Council Chambers at 265 Main Street.

Councilors present: President David Mahan, Jan Klitch, Carol May and Stan Peterson.
Councilors Linda McLeod, John Nuttall and Eric Roach absent.

Administration present: Bill Mayo, Erik Stumpf, Patty Brochu, Miles Greenacre, Ron Harriman, Steve O'Malley, David Russell and Scott Wilcox.

Council President Mahan called the meeting to order at 7:18 p.m.

REPORTS

Manager Mayo reported there is a Downtown Revitalization Committee meeting on Wednesday at 1:00 p.m.

CONSENT AGENDA

Councilor May, seconded by Councilor Klitch, Resolved, the Old Town City Council hereby approves the suggested motions under New Business items 1, 2 & 3 as presented and as follows:

Item #1: Resolved, the Old Town City Council hereby votes for Thomas Perry of Orono and Charles Pray of Millinocket to serve on the District 5 Maine Municipal Association's Legislative Policy Committee, for term of July 1, 2016 to June 30, 2018.

Item #2: Resolved, the Old Town City Council hereby approves ratifying a three-year Contract between the Professional Firefighters of Old Town, IAOF, AFL-CIO, Local 1655 effective July 1, 2016 and expiring June 30, 2019.

Item #3: Resolved, the Old Town City Council hereby approves a 3 year employment contract for the Maine Association of Police, Old Town Local Police Department as negotiated and effective July 1, 2016 and expiring June 30, 2019.

Consent Agenda items approved all in favor, 4-0.

PUBLIC HEARINGS

The City Council conducted a Public Hearing on a proposal to amend Chapter 2, titled Administration, Division 7, City Treasurer and Finance Officer by adding Section 96 Exempting Eligible Active Duty Military Personnel from Vehicle Excise Tax to the Ordinance.

Manager Mayo reported he had been contacted by several military people to have this but it can only be implemented if the City approves it as an Ordinance. He further stated that it applies to all servicemen in active duty only.

There being no further discussion, President Mahan closed the hearing.

The City Council considered scheduling a Second Reading for final approval on a proposal to amend Chapter 2, titled Administration, Division 7, City Treasurer and Finance Officer.

Councilor Peterson, seconded by Councilor May, Resolved, the Old Town City Council hereby approves scheduling a Second Reading for final approval for August 1, 2016 on a proposal to amend Chapter 2, titled Administration, Division 7, City Treasurer and Finance Officer by adding Section 96 Exempting Eligible Active Duty Military Personnel from Vehicle Excise Tax to the Ordinance. **Approved all in favor, 4-0.**

The City Council conducted a Public Hearing and First Reading pertaining to the issuance of general obligation bonds and notes in amounts not to exceed \$3,000,000 for the purpose of financing all or a portion of the cost of any or all acquisition, design, construction, rehabilitation, upgrading and equipping of certain assets of the former Expera Mill.

A couple of citizens were concerned about environmental issues and why the city was getting into purchasing real estate and leasing to businesses.

President Mahan informed them that the Council has a plan but they can't divulge certain information at this time. He also said the city will not go forward with the bond until all the lease agreements were in place.

The City Council will consider scheduling a Second Reading for final approval pertaining to the issuance of bonds and notes.

Suggested motion: Resolved, the Old Town City Council hereby approves scheduling a Second Reading for final approval for July 28, 2016 pertaining to the issuance of general obligation bonds and notes in amounts not to exceed \$3,000,000 for the purpose of financing all or a portion of the cost of any or all acquisition, design, construction, rehabilitation, upgrading and equipping of certain assets of the former Expera Mill.

The City Council considered scheduling a Second Reading for final approval pertaining to the issuance of bonds and notes.

Councilor May, seconded by Councilor Klitch, Resolved, the Old Town City Council hereby approves scheduling a Second Reading for final approval for July 28, 2016 pertaining to the issuance of general obligation bonds and notes in amounts not to exceed \$3,000,000 for the purpose of financing all or a portion of the cost of any or all

acquisition, design, construction, rehabilitation, upgrading and equipping of certain assets of the former Expera Mill. **Approved all in favor, 4-0.**

Councilor Peterson, seconded by Councilor May, moved to adjourn at 7:49 p.m. **Approved all in favor, 4-0.**

Adjourned,

Patricia A. Brochu, CMC
City Clerk-Old Town, ME



SPECIAL COUNCIL MEETING – JULY 28, 2016

Council convened July 28, 2016 in the Old Town City Council Chambers at 265 Main Street.

Councilors present: President David Mahan, Jan Klitch, Carol May, Linda McLeod, John Nuttall, Eric Roach and Stan Peterson.

Administration present: Erik Stumpf, Patty Brochu, Miles Greenacre.

Others present: Jim Katsiakas, Don Meagher, Brent Folster, 7 citizens in the audience and news media.

Council President Mahan called the meeting to order at 6:30 p.m.

REPORTS

Councilor May reminded everyone that the Riverfest is scheduled for September 23rd & 24th and Sponsors need to be in by Monday.

SECOND READINGS

The City Council conducted a Second Reading of an Order pertaining to the issuance of general obligation bonds and notes in amounts not to exceed \$3,000,000 for the purpose of financing all or a portion of the cost of any or all acquisition, design, construction, rehabilitation, upgrading and equipping of certain assets of the former Expera Mill.

Citizens Chuck Leithiser asked if it was just to purchase the land and warehouse and what happens to the rest of the mill site. President Mahan said he was not sure about the other parts of the mill yet.

There being no further questions, President Mahan closed the hearing at 6:34 p.m.

The City Council considered final approval of an Order pertaining to the issuance of bonds and notes not to exceed \$3,000,000.

Councilor May, seconded by Councilor McLeod, Resolved, the Old Town City Council hereby approves an Order presented at this meeting pertaining to the issuance of general obligation bonds and notes in amounts not to exceed \$3,000,000 for the purpose of financing all or a portion of the cost of any or all acquisition, design, construction, rehabilitation, upgrading and equipping of certain assets of the former Expera Mill.

Roll Call Vote:

<i>Councilor Nuttall</i>	<i>Yes</i>
<i>Councilor Peterson</i>	<i>Yes</i>
<i>Councilor Roach</i>	<i>Yes</i>
<i>Councilor Klitch</i>	<i>Yes</i>
<i>Councilor May</i>	<i>Yes</i>
<i>Councilor McLeod</i>	<i>Yes</i>
<i>Councilor Mahan</i>	<i>Yes</i>

Motion unanimously approved 7-0.

NEW BUSINESS

The City Council heard a presentation from Attorney Jim Katsiaficas regarding the Juniper Ridge Landfill expansion.

Attorney Katsiaficas stated this was just an update from his presentation back in April. He said the Board of Environmental Protection will be holding hearings held in the Bangor area on October 18, 19 & 20. Others there to speak about the matter were Tom Doyle and Brian Emerson.

The City Council considered authorizing the City Manager to execute an Agreement for Implementation of Declaration of Covenants and Restrictions with NEWSME Landfill Operations, LLC.

Councilor Roach, seconded by Councilor Klitch, Resolved, the Old Town City Council hereby authorizes the City Manager to execute a Declaration of Covenants and Restrictions with NEWSME and an Agreement for Implementation of Declaration of Covenants and Restrictions with NEWSME Landfill Operations, LLC to preserve in perpetuity a preservation area comprised of approximately 266 acres northerly of the Juniper Ridge Landfill as recommended by the Economic Development Committee.
Approved all in favor, 7-0.

Councilor Klitch, seconded by Councilor McLeod, moved to adjourn at 7:10 p.m.
Approved all in favor, 7-0.

Adjourned,

Patricia A. Brochu, CMC
City Clerk-Old Town, ME

GENERAL LOCATION

Penobscot County is located in North Central Maine, and borders on Piscataquis and Somerset Counties on the West, Aroostook County to the North, Waldo County to the South and Washington and Hancock Counties on the East. The Penobscot River, Maine's longest river, runs southerly through the county and runs into the Atlantic Ocean at the mouth of the river in Penobscot Bay. Penobscot County is one of Maine's largest counties, covering over 3,345 square miles. The county seat, Bangor, is located in the southeastern corner of the county, and is connected to major transportation and the remainder of the county, with Interstate 95 traveling directly through as the major corridor.

LAND AREA AND DEVELOPMENT

There are 60 municipalities and one sovereign nation within Penobscot County (only 59 municipalities are participating in this plan). Approximately 75 percent or 2668 square miles of the land area of the County are forested, 23 percent is agricultural or open space and 2 percent is classified as urban. Development is heaviest along the corridor of Interstate 95 and the Penobscot River. Select areas along this corridor within the county have become urbanized, most of which have many homes, businesses, and schools. Development within the remainder of the county consists of scattered communities, recreational properties, and timber harvesting.

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CLIMATE

Penobscot County's northeastern climate is four seasons and highly changeable -- it can go from sunny to stormy in short order. However, the climate of Penobscot County is primarily cool and humid. Summers in the Penobscot Region, are relatively cool, with highs in the 70's or sometimes reaching the low 80's. Interior areas experience a large range of temperatures in the summer, with some nights in northern areas near freezing shortening the average growing season to 156 days. Winters in Penobscot County are cold and often frigid. January temperatures range from the low teens to mid-thirties towards the coast and zero to the mid-teens the further one travels inland. Continuous snow is generally on the ground from December through February and sometimes from November into March, with occasional snow storms still occurring in April.

The area around the county receives a mean annual precipitation of 239 centimeters, which is the water equivalent of 94 inches of snow. The precipitation is rather evenly distributed throughout the year; however, snowmelt accounts for a large part of the runoff. The mean annual temperature of the county is approximately 41 degrees (Fahrenheit), ranging from means of 19.3 degrees in January to 66.5 degrees in July. Daytime highs gradually increase March through May. In September, the spectacular hardwood colors of fall blaze with sunny cool days and chilly nights.

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Since the county is large, weather conditions can vary greatly. As an example, the northern portion of the county lies within the Northern Climate Division and the southern portion of the county is in the Southern Interior Division. It is not unusual for Northern Penobscot County to be receiving snow while Southern Penobscot County is receiving rain.

DEMOGRAPHICS

~~As of the date of the compilation of the plan, the demographic information from the 2010 Census was not available. Therefore, we have retained the 2000 Census information and have also included 2010 population projections and demographic estimates from the Census Bureau.~~

In 2000, the U.S. Census Bureau reported a total population of 144,919 people in Penobscot County as can be seen in the tables on the following pages. There were 66,847 housing units, with 8,751 reported as vacant where 4,962 of these are reported for seasonal, recreational or occasional use. In 2000 Penobscot County's density was 43.32 people per square mile and 17.36 occupied housing units per square mile. The median age of a Penobscot County resident ~~is was~~ 37.2 years. Over 23 percent of the county's population ~~is was~~ younger than 19 years old, 5.4 percent of the total population ~~is was~~ under the age of 5, and 13.1% of the population ~~is was~~ 65 or older.

~~The US Census Bureau, as displayed on their website American FactFinder, estimated the total population of Penobscot County for 2009 to be 149,419 (an approximate 3.4% increase since the 2000 Census) and total county-wide housing units at 71,534 (an approximate 6.6% increase since the 2000 Census)~~

~~In 2010 US Census demographics showed a total population for Penobscot County at 153,923 and increase of about 5.8% since the 2000 Census. County-wide housing units increased to 73,860 which is an increase of about 9.5%. About 20 percent of the county's population was younger than 19 years old, 5.2 percent of the total population was under the age of 5, and 14.5 percent of the population was 65 or older.~~

~~Of the county's 73,860 total housing units, about 62,966 were occupied and 14.7 percent (or 10,894 units) of all housing units were vacant with 6,199 of those vacant units being of seasonal or recreational use.~~

Section I-Overview

PENOBSCOT COUNTY GENERAL DEMOGRAPHICS	2000	2009/2010
Area	3,345 sq. miles	3,345 sq. miles
Population	144,919 people	149,419/153,923
Median age	37.2 years	39.9 years
Total housing units	66,819 units	71,534/73,860 units
Occupied year-round housing units	58,096 units	62,640/66 units
Average household size	2.38 people	2.33 people
People per square mile	43.32 people	44.66/45.3 people
Occupied housing units per square mile	17.36 units	18.72/21.7 units

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The Table below shows general demographic information for the individual communities in Penobscot County based on the 2000 Census.

PENOBSCOT COUNTY DEMOGRAPHICS BY COUNTY SUBDIVISION 2000 CENSUS							
County Subdivision	Land Area (sq. mi.)	Population	Persons (sq. mi.)	Total Housing Units	Occupied Year-Round Housing Units	Total Housing Units (sq. mi.)	Household Density
Alton	42.39	816	19.25	347	309	8.19	2.64
Argyle	26.73	253	9.47	124	95	4.64	2.66
Bangor	34.45	31,473	913.58	14,587	13,713	423.43	2.30
Bradford	41.30	1,186	28.72	502	434	12.15	2.73
Bradley	49.55	1,242	25.07	614	514	12.39	2.42
Brewer	15.10	8,987	595.17	4,064	3,842	269.14	2.34
Burlington	53.8	351	6.52	308	140	5.72	2.51
Carmel	36.54	2,416	66.12	995	932	27.23	2.59
Carroll Plantation	44.17	144	3.26	96	59	2.17	2.44
Charleston	40.20	1,397	34.75	470	431	11.69	3.24
Chester	32.16	525	16.32	223	201	6.93	2.61
Clifton	34.39	743	21.61	416	303	12.10	2.45
Corinna	38.66	2,145	55.48	981	842	25.38	2.55
Corinth	40.15	2,511	62.54	1,040	959	25.90	2.62

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Section I-Overview

PENOBSCOT COUNTY DEMOGRAPHICS BY COUNTY SUBDIVISION 2000 CENSUS (continued)							
County Subdivision	Land Area (sq. mi.)	Population	Persons (sq. mi.)	Total Housing Units	Occupied Year-Round Housing Units	Total Housing Units (sq. mi.)	Household Density
Dexter	35.17	3,890	110.61	2,054	1,615	58.40	2.41
Dixmont	36.34	1,065	29.31	474	411	13.04	2.59
Drew Plantation	37.6	57	1.52	37	17	0.98	3.35
East Central Penobscot UT	76.67	324	4.23	291	126	3.80	2.57
East Millinocket	7.13	1,828	256.38	877	780	123.00	2.34
Eddington	25.11	2,052	81.72	920	825	36.64	2.49
Edinburg	35.04	98	2.80	54	44	1.54	2.23
Enfield	27.88	1,616	57.96	888	612	31.85	2.64
Etna	24.43	1,012	41.42	427	392	17.48	2.58
Exeter	38.4	997	25.96	457	389	11.77	2.56
Garland	37.78	990	26.20	497	379	13.16	2.61
Glenburn	27.19	3,964	145.79	1,683	1,479	61.90	2.68
Greenbush	43.78	1,421	32.46	600	522	13.70	2.72
Hampden	38.08	6,327	166.15	2,545	2,433	66.83	2.60
Hermion	35.92	4,437	123.52	1,748	1,666	48.66	2.66
Holden	30.92	2,827	91.43	1,320	1,153	42.69	2.45
Howland	34.64	1,362	39.32	616	552	17.78	2.47
Hudson	37.8	1,391	36.85	677	508	17.91	2.74
Kenduskeag	16.79	1,171	69.74	509	470	30.32	2.49
Kingman	24.99	213	8.52	114	91	4.56	2.34
Lagrange	49.44	747	15.11	349	286	7.06	2.61
Lakeville	58.07	63	1.08	361	33	6.22	1.91
Lee	38.58	845	21.90	463	298	12.00	2.84
Levant	29.96	2,171	72.46	829	784	27.67	2.77
Lincoln	67.9	5,221	76.89	2,661	2,108	39.19	2.48
Lowell	38.19	291	7.62	234	120	6.13	2.43
Mattawamkeag	37.42	825	22.05	397	338	10.50	2.44
Maxfield	19.11	87	4.55	52	39	2.72	2.23
Medway	40.94	1,489	36.37	651	587	15.90	2.54
Milford	45.59	2,950	64.71	1,248	1,180	27.37	2.50
Millinocket	10.88	5,203	478.22	2,679	2,295	246.23	2.27
Mount Chase	36.25	247	6.81	238	104	6.56	2.38
Newburgh	30.87	1,394	45.16	602	557	19.50	2.50
Newport	29.49	3,017	102.31	1,574	1,269	53.37	2.38
North Penobscot	1,068.48	443	0.41	1,037	207	0.97	2.14
Old Town	38.28	8,130	212.38	3,686	3,426	96.29	2.37
Orono	18.2	9,112	500.66	2,899	2,691	159.29	3.39
Orrington	25.34	3,526	138.87	1,489	1,396	58.65	2.53
Passadunkkeag	22.92	441	19.24	203	172	8.86	2.56
Patten	38.43	1,111	28.91	553	468	14.39	2.37
Plymouth	29.93	1,257	42.00	562	469	18.78	2.68
Prentiss Plantation	38.34	214	5.58	113	82	2.95	2.61
Seboeis Plantation	40	41	1.03	58	17	1.45	2.41
Springfield	38.38	379	9.87	196	150	5.11	2.53
Stacyville	39.93	405	10.14	226	162	5.66	2.50
Stetson	34.88	981	28.13	513	383	14.71	2.56
Twombly	43.88	2	0.05	11	1	0.25	2.00
Veazie	2.92	1,744	597.26	767	722	262.67	2.42
Webster Plantation	36.83	82	2.23	41	27	1.11	3.04
Winn	44.12	420	9.52	193	170	4.37	2.47
Woodville	42.92	286	6.66	125	103	2.91	2.78
Sovereign Nation					214	33.72	2.63
Penobscot Nation	7.8	562	72.05	263			
Penobscot County Total	3,345.61	144,919.00	43.32	66,819.00	58,096.00	19.97	2.49

Sources: Maine State Planning Office Census and Economic Data and U.S. Census Bureau

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Section I-Overview

The Table below shows general demographic information for the individual communities in Penobscot County based on the 2010 Census.

PENOBSCOT COUNTY DEMOGRAPHICS							
BY COUNTY SUBDIVISION							
2010 CENSUS							
County Subdivision	Land Area (sq. mi.)	2010 Population	Persons (sq. mi.)	2010 Total Housing Units	Occupied Year-Round Housing Units	Total Housing Units (sq. mi.)	Household Density
Alton	42.39	890	21.00	385	345	9.08	2.58
Argyle	26.73	277	10.36	146	120	5.46	2.31
Bangor	34.45	33,039	959.04	15,674	14,475	454.98	2.28
Bradford	41.3	1,290	31.23	583	493	14.12	2.62
Bradley	49.55	1,492	30.11	719	625	14.51	2.39
Brewer	15.1	9,482	627.95	4,457	4,163	295.17	2.28
Burlington	53.8	383	7.12	410	166	7.62	2.31
Carmel	36.54	2,794	76.46	1,182	1,097	32.35	2.55
Carroll Plantation	44.17	153	3.46	138	62	3.12	2.47
Charleston	40.2	1,402	35.05	546	481	13.58	2.93
Chester	32.16	546	16.98	266	218	8.27	2.50
Clifton	34.39	921	26.78	468	346	13.61	2.66
Corinna	38.66	2,198	56.85	1,075	926	27.81	2.37
Corinth	40.15	2,878	71.68	1,233	1,125	30.71	2.56
Dexter	35.17	3,895	110.75	2,141	1,651	60.88	2.36
Dixmont	36.34	1,181	32.50	557	498	15.33	2.37
Drew Plantation	37.6	46	1.22	36	15	0.96	3.07
East Millinocket	7.13	1,723	241.65	871	768	122.16	2.24
Eddington	25.11	2,225	88.61	1,037	930	41.30	2.39
Enfield	27.88	1,607	57.64	937	650	33.61	2.47
Etna	24.43	1,246	51.00	559	481	22.88	2.59
Exeter	38.4	1,092	28.44	491	424	12.79	2.58
Garland	37.78	1,105	29.25	552	442	14.61	2.50
Glenburn	27.19	4,594	168.96	2,018	1,808	74.22	2.54
Greenbush	43.78	1,491	34.06	725	602	16.56	2.48
Hampden	38.08	7,257	190.57	3,030	2,862	79.57	2.54
Heron	35.92	5,416	150.78	2,210	2,075	61.53	2.61

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Section I-Overview

Holden	30.92	3,076	92.48	1,480	1,298	47.87	2.37
Howland	34.64	1,241	35.83	639	523	18.45	2.37
Hudson	37.8	1,536	40.63	786	590	20.79	2.60
Kenduskeag	16.79	1,348	80.29	600	562	35.74	2.40
Kingman	24.99	174	6.96	117	82	4.68	2.12
Lagrange	49.44	708	14.32	380	298	7.69	2.38
Lakeville	38.07	105	1.81	453	55	7.80	1.91
Lee	38.58	922	23.90	546	356	14.15	2.59
Levant	29.96	2,851	95.16	1,146	1,081	38.25	2.64
Lincoln	67.9	5,085	74.89	2,866	2,045	42.21	2.49
Lowell	38.19	358	9.37	315	154	8.25	2.32
Mattawamkeag	37.42	687	18.36	407	317	10.88	2.17
Maxfield	19.11	97	5.08	61	41	3.19	2.37
Medway	40.94	1,349	32.95	658	576	16.07	2.34
Milford	45.59	3,070	67.34	1,385	1,289	30.38	2.38
Millinocket	10.88	4,506	414.15	2,586	2,167	237.68	2.08
Mount Chase	36.29	201	5.54	297	94	8.18	2.14
Newburgh	30.87	1,551	50.24	659	621	21.35	2.50
Newport	29.48	3,275	111.05	1,766	1,410	59.88	2.32
Old Town	38.28	7,840	204.81	3,665	3,382	95.74	2.32
Orono	18.2	10,362	569.34	3,089	2,831	169.73	3.66
Orrington	25.39	3,733	147.03	1,612	1,478	63.49	2.53
Passadumkeag	22.92	374	16.32	197	159	8.60	2.35
Patten	38.43	1,017	26.46	565	447	14.70	2.28
Plymouth	29.93	1,380	46.11	615	537	20.55	2.57
Prentiss Plantation	38.34	214	5.58	185	95	4.83	2.25
Seboeis Plantation	40	35	0.88	114	18	2.85	1.94
Springfield	38.38	489	10.66	281	171	7.32	2.39
Stacyville	39.93	396	9.92	224	162	5.61	2.44
Stetson	34.88	1,202	34.46	621	479	17.80	2.51
Yeazie	2.92	1,919	657.12	884	828	302.74	2.32
Webster Plantation	36.83	85	2.31	46	30	1.25	2.83
Winn	44.12	407	9.22	210	175	4.76	2.33
Woodville	42.92	248	5.78	137	100	3.19	2.48
Sovereign Nation	-	-	-	-	-	-	-
Penobscot Nation	7.8	610	78.21	266	245	34.10	2.49
-	-	-	-	-	-	-	-

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Section I-Overview

Penobscot County Total	3,345.61	153,923.00	46.01	73,860.00	62,966.00	22.08	2.44
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Sources: U.S. Census Bureau

The Table below compares general demographic information for the individual communities in Penobscot County based on 2000 and 2010 Census figures and projections from the State Planning Office.

	2000 Population	2010 Population Projections	Percent Change
Alton	846	846	2.7%
Argyle	253	243	-4%
Bangor	31,473	30,623	-2.7%
Bradford	1,186	1,293	9.0%
Bradley	1,242	1,391	12.0%
Brewer	8,087	9,179	2.1%
Burlington	251	273	6.3%
Carmel	2,416	2,603	7.7%
Carroll Plantation	144	136	-5.4%
Charleston	1,397	1,398	-0.1%
Chester	525	505	-3.8%
Clifton	743	771	3.8%
Corinna	2,145	2,327	8.5%
Corinth	2,511	2,715	9.3%
Dexter	3,890	3,688	-5.2%
Dixmont	1,065	1,070	0.5%
Drew Plantation	57	55	-3.5%
East-Central Penobscot LIT	324	312	-3.7%
East Millisnoke	1,828	1,695	-7.3%
Edlington	2,052	2,218	8.1%
Edinburg	98	94	-4.1%
Enfield	1,616	1,542	-4.6%
Etna	1,012	1,039	2.7%
Exeter	997	984	-1.3%
Garland	990	974	-1.6%
Glenburn	3,964	4,793	20.9%
Greenbush	1,421	1,440	1.3%
Hampden	6,327	6,922	9.4%
Hermion	4,437	5,398	21.7%
Holden	2,827	3,060	8.2%
Holden	2,827	3,060	8.2%
Howland	1,362	1,327	-2.6%
Howland	1,362	1,327	-2.6%
Hudson	1,393	1,462	5.0%
Hudson	1,393	1,462	5.0%
Kenduskeag	1,171	1,204	2.8%
Kingman	213	205	-4.7%
Kingman	213	205	-4.7%
Lagrange	747	719	-3.7%
Lakeville	63	59	-6.3%
Lee	845	855	1.2%
Levant	2,171	2,699	24.3%
Lincoln	5,221	5,300	1.5%
Lincoln	5,221	5,300	1.5%
Lowell	291	311	6.9%
Lowell	291	311	6.9%
Mattawamkeag	825	823	0.2%
Maxfield	87	87	0%
Medway	1,489	1,444	-3.0%
Milford	2,950	3,118	5.7%

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Section I-Overview

Millinocket	5,203	4,867	-6.5%
Mount Chase	247	242	-2.0%
Newburgh	1,394	1,555	11.5%
Newport	3,017	3,151	4.4%
Old Town	8,130	7,680	-5.5%
Orono	9,112	9,584	5.2%
Ornington	3,526	3,727	5.7%
Passadumkeag	441	452	2.5%
Patten	1,111	1,098	-1.2%
Plymouth	1,257	1,346	7.1%
Prentiss Plantation	214	206	-3.7%
Seboeis Plantation	41	41	0%
Springfield	379	373	-1.6%
Stacyville	405	379	-6.4%
Stetson	981	1,074	9.5%
Veazie	1,744	1,956	12.2%
Webster Plantation	82	78	-4.9%
Winn	420	422	.5%
Woodville	286	394	37.8%
Sovereign Nation			
Penobscot Nation	563	536	-4.6%

Source: State Planning Office - <http://www.maine.gov/ipo/economics/docs/projections/homes2000-2015bytown.xls>

Community	2000 Census	2010 Census	% Change
Alton	816	890	8.31%
Argyle	253	277	8.66%
Bangor	31,473	33,039	4.74%
Bradford	1,186	1,290	8.06%
Bradley	1,242	1,492	16.76%
Brewer	8,987	9,482	5.22%
Burlington	351	383	8.36%
Carmel	2,416	2,794	13.53%
Carroll Plantation	144	153	5.88%
Charleston	1,397	1,409	0.85%
Chester	525	546	3.85%
Clifton	743	921	19.33%
Corinna	2,145	2,198	2.41%
Corinth	2,511	2,878	12.75%
Dexter	3,890	3,895	0.13%
Dixmont	1,065	1,181	9.82%
Drew Plantation	57	46	-23.91%
East Central Penobscot UT	324	343	5.54%

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Section I-Overview

East Millinocket	1,828	1,723	-6.09%
Eddington	2,052	2,225	7.78%
Enfield	1,616	1,607	-0.56%
Etna	1,012	1,246	18.78%
Exeter	997	1,092	8.70%
Garland	990	1,105	10.41%
Glenburn	3,964	4,594	13.71%
Greenbush	1,421	1,491	4.69%
Hampden	6,327	7,257	12.82%
Hermon	4,437	5,416	18.08%
Holden	2,827	3,076	8.09%
Howland	1,362	1,241	-9.75%
Hudson	1,393	1,536	9.31%
Kenduskeag	1,171	1,348	13.13%
Kingman	213	174	-22.41%
Lagrange	747	708	-5.51%
Lakeville	63	105	40.00%
Lee	845	922	8.35%
Levant	2,171	2,851	23.85%
Lincoln	5,221	5,085	-2.67%
Lowell	291	358	18.72%
Mattawamkeag	825	687	-20.09%
Maxfield	87	97	10.31%
Medway	1,489	1,349	-10.38%
Millford	2,950	3,070	3.91%
Millinocket	5,203	4,506	-15.47%
Mount Chase	247	201	-22.89%
Newburgh	1,394	1,551	10.12%
Newport	3,017	3,275	7.88%
Old Town	8,130	7,840	-3.70%
Orono	9,112	10,362	12.06%
Orrington	3,526	3,733	5.55%
Passadumkeag	441	374	-17.91%
Patten	1,111	1,017	-9.24%
Penobscot Nation Reservation	562	610	7.87%

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Section I-Overview

Plymouth	1,257	1,380	8.91%
Prentiss Plantation	214	214	0.00%
Seboeis Plantation	41	35	-17.14%
Springfield	379	409	7.33%
Stacyville	405	396	-2.27%
Stetson	981	1,202	18.39%
Veazie	1,744	1,919	9.12%
Webster Plantation	82	85	3.53%
Winn	420	407	-3.19%
Woodville	286	248	-15.32%

Source: US Census

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EMPLOYMENT

For 2009, the leading industries in Penobscot County were Educational services, and health care and social assistance at 33% and Retail trade at 14%. Among the most common occupations were Management, professional and related occupations 34%; Sales and office occupations 25%; and Service occupations 21%. 76% of people were Private wage and salary employees and 17 % were Federal, state or local government workers. 80% of Penobscot County workers drove to work alone in 2009. Among all of those who commuted to work, it took them on average 22.4 minutes to get to work. The median income of households in Penobscot County was \$39,943.

For 2013, according to the State's Office of Policy and Management, employment by occupation, Management was the leading category at 34%, with Sales and Office second at 25% and Service third with 20%. These numbers were virtually unchanged when compared to the 2009 information. The most common employment by industry was Education, Health Care and Social Services at 33.8%. About 77% of people were Private wage and salary employees and 16 % were federal, state or local government workers. Again 80% of Penobscot County workers drove to work alone in 2013. Among all of those who commuted to work, it took them on average 22 minutes to get to work. The 2013 estimated median income of households in Penobscot County was \$43,734.

GOVERNANCE

County Government

The County Seat is located at 97 Hammond Street in Bangor. The County Government consists of the County Commissioners, County Sheriff's Department and County Jail, County Clerk's Office, County Treasurer's, Registrar of Deeds, Probate Judge, Assistant District Attorney, and the Emergency Management Agency. County government has no regulatory authority over the communities within its jurisdiction.

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Penobscot County Multi-Jurisdictional Hazard Mitigation Plan, 2016 Update

Local Units of Government

There are a number of different kinds of local units of government in Penobscot County. The following summary is based in part on the Maine Municipal Association's report "Local Government in Maine."

Cities: All cities in Maine have local charters granted by the Maine Legislature that provide for a representative form of government - meaning they have a city council that serves as the legislative body. The city council is elected by and answerable to the citizens. The office of mayor varies considerably from city to city, with only a few acting as chief executive officer. Some mayors are elected by the vote of the people, while others are elected by a vote of their fellow councilors.

Towns: Penobscot County contains 60 organized towns. Towns remain the cornerstone of local government. A Maine community becomes a town when it is incorporated by a special act of the legislature. At that time, it is given certain privileges and responsibilities. Under Home Rule, towns may take any action or change their form of government in any way not denied or precluded by state or federal law. The voters of the town constitute its legislative body. Day-to-day governance of towns has expanded from the original board of selectmen to include town managers, town councils, budget committees, municipal departments and various professional managers. In a small number of mostly larger towns, the council exerts legislative control without a town meeting. In others, a ballot vote is used to approve the budget rather than the open town meeting.

Plantations: There are 4 organized plantations in Penobscot County. Plantations are a type of local government unique to Maine. They originated with the Massachusetts Bay Colony, and were at first intended to be a temporary government to help guide a community in changing from an unincorporated township to an incorporated town. In Maine, they have continued as a basic governmental unit in small rural areas. Plantations are typically rural, heavily forested, and sparsely populated. There is little demand in them for the full menu of public services provided in larger communities. Plantations are similar to towns in that voters at the annual meeting are the legislative body. During the meeting, assessors are elected to carry on the daily operation of government and function much as the selectmen in towns. Taxes are raised and appropriated and voters are registered. Plantations do not have the powers granted to municipalities under Home Rule, and do not have the authority to enact ordinances.

Townships/Unorganized Territory: There are 39 unorganized townships in Penobscot County. Maine is unique among eastern states in having half its land mass, or more than 10 million acres, in its Unorganized Territory. Most of it is in the northern and easternmost counties. There is no local government. For the people living in the Unorganized Territory, taxes are paid to the State. The State's Land Use Planning Regulation Commission (LUPC) establishes basic rules. Services are provided by the state, by counties and by contracts with nearby towns and school districts.

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Section I-Overview

Sovereign Nation: The one Sovereign Nation within Penobscot County is the Penobscot Indian Nation. Indian tribes have their own form of government with sovereign powers that are separate from federal and state governments. According to Felix Cohen's *Handbook of Federal Indian Law*, tribal sovereignty is described:

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as a consequence of the tribe's relationship with the federal government, tribal powers of self-government are limited by federal statutes, by the terms of the treaties with the federal government, and by restraints implicit in the protectorate relationship itself. In all other respects the tribes remain independent and self-governing political communities.

Section 6206(1) of the Maine Implementing Act provides:

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Except as otherwise provided in this Act, ...the Penobscot Indian Nation, within their respective Indian territories, shall have, exercise and enjoy all the rights, privileges, powers and immunities, including, but without limitation, the power to enact ordinances and collect taxes, and shall be subject to all the duties, obligations, liabilities and limitations of a municipality of and subject to the laws of the State, provided, however, that internal tribal matters, including membership in the respective tribe or nation, the right to reside within the respective Indian territories, tribal organization, tribal government, tribal elections and the use or disposition of settlement fund income shall not be subject to regulation by the State.

The Maine Implementing Act also grants to the Penobscot Indian Nation the state constitutional status of a municipality under Maine law.

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